PERFORMANCE BASED REGULATION (PBR)

STAKEHOLDER WORKGROUP MEETING #1

VIRGINIA DEPARTMENT OF ENERGY

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ABOUT PERFORMANCE BASED REGULATION (PBR)

Definition

An approach to utility regulation designed to strengthen utility incentives to improve performance and align utility priorities with those of customers and public policy. (NCSL)



AGENDA Meeting #1

9 am - Welcome

9.10 am - Introductions

9.30 am – Overview of Performance-Based Regulation

Tom Wiehl, Connecticut Office of Consumer Counsel

10.15 am – Current framework for performance evaluation

Brian Pratt & Mike Cizenski, State Corporation Commission

10.45 am – Overview of Resolution & Discussion on Stakeholder Process

11.25 am – Next Steps & Close



OVERVIEW OF PERFORMANCE BASED REGULATION



OUTLINE - EXISTING PERFORMANCE EVALUATION AND REGULATION PRACTICES



Goals outlined in HJ30/SJ47:

- Evaluate the potential of performance-based regulatory tools and alternative regulatory tools to modernize the legal or regulatory framework and
- ii. Consider the long-term financial stability of investor-owned utilities and balance the interests of all stakeholders for the benefit of the Commonwealth.

Evaluate potential for PBR to assist in:

- Tracking and achieving improved performance in affordability, reliability, customer service, and resiliency
- o Enhancing cost-containment incentives;
- Streamlining planning and resource procurement to secure competitive prices for energy infrastructure
- Harmonizing financial incentives created through regulation with the commonwealth's energy policy goals
- Eliminating disincentives for utilities to deploy third-party and customer-owned generation, energy efficiency savings, and peakload reduction
- Making progress toward the commonwealth's decarbonization goals



Action items for the study:

- Analysis of the current regulatory framework and financial incentives such framework creates for investor-owned electric utilities and competitive service providers in the Commonwealth
- o Identification of misalignments between current incentives for investor-owned utilities and competitive service providers and the Commonwealth's energy policy goals
- Analysis of performance-based and alternative regulatory tools used in other jurisdictions to correct such misalignments
- Review of varying obligations on investor-owned utilities and competitive service providers
- Analysis of the potential impact of competitive service providers to all customers in the Commonwealth
- Proposing reforms to the current regulatory framework
- Identification of reforms that could be implemented under the current authority vested in the Commission, as well as reforms requiring additional enabling legislation
- Analysis of whether and how these tools assist in preventing carbon leakage from the manufacturing sector.



Tools to be considered:

- Reporting metrics
- Scorecards
- o Performance-incentive mechanisms
- o Decoupling of electricity sales from utility revenues
- Multiyear rate plans
- o Fuel cost-sharing mechanisms
- o Best practices for all-source competitive procurement
- Strategies to equalize financial incentives to deploy capital expenditures and operating expenses
- Any other deemed relevant or helpful by the Commission in its review.

Performance areas to consider in the study

- Reliability and resiliency
- Affordability for customers
- o Emergency response and safety
- Cost-efficient utility investments and operations
- Customer service
- Savings maximization from energy efficiency and exceedance of statutorily required savings levels
- o Peak-demand reductions
- Integration of distributed energy resources, including the quality and timeliness of interconnection of customer-owned and third-partyowned resources

- Environmental justice and equity
- Beneficial electrification, including in the transportation and buildings sectors
- Maximization of available federal funding
- Decarbonization of the commonwealth's electricity sector
- o Cyber and physical security of the grid
- Annual and monthly generation and resource needs in addition to hourly generation and resource needs on the 10 hottest and coldest days of the year
- Other topics deemed relevant and useful to the commission in its review of performance areas

Engage Stakeholders to:

- Study alternative regulatory tools
- Study other jurisdictions' experiences, successes, and failures in implementing such tools
- Develop and propose potential reforms to the current regulatory framework that shall inform the Commission's final report

Stakeholder activities include:

- (A) Facilitated workshops and presentations on alternative regulatory tools,
- (B) Opportunities for open dialogue and meaningful input,
- (C) Access to the information and other resources necessary for robust engagement, and
- (D) The opportunity to respond to proposals, as appropriate.

STUDY TIMELINE

Timeline:

- DOE will submit a summary of the Stakeholder Process's conclusions and recommendations concerning PBR and alternative regulatory tools to SCC - <u>February 7, 2025</u>
- SCC will report its findings and recommendations concerning the PBR Study to the Governor and the General Assembly - <u>October 15</u>, 2025
- SCC and DOE present their findings and recommendations in a public meeting to the Commission on Electric Utility Regulation -November 15, 2025
- Complete report due to General Assembly <u>First day of 2026</u>
 <u>General Assembly Session</u>

STAKEHOLDER WORKGROUP PROCESS

- Participants
- Subject-areas to address
- Meeting formats
- o Timeline



PROCESS - PARTICIPANTS

Named Stakeholder Groups:

- o Electric utilities in the Commonwealth
- o Competitive service suppliers in the Commonwealth
- Representatives of all customer classes
- Commission staff
- The Office of the Attorney General's
- Environmental organizations
- Consumer protection groups
- Local communities

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